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SYLVIA QUAST
Regional Counsel
United States Environmental Protection Agency, Region IX

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DAVID H. KIM
Assistant Regional Counsel
United States Environmental Protection Agency, Region IX
75 Hawthorne Street
San Francisco, California 94105
(415) 972-3882

US EPA - REGION IX
HEARING CLERK

Attorneys for Complainant

UNITED STATES
ENVIRONMENTAL PROTECTION AGENCY
REGION IX
75 HAWTHORNE STREET
SAN FRANCISCO, CALIFORNIA 94105

In the Matter of:)	Docket No. TSCA-09- <u>2015-0001</u>
)	
Blue Mountain Air, inc.)	CONSENT AGREEMENT
)	AND FINAL ORDER PURSUANT TO
)	40 C.F.R. §§ 22.13 and 22.18
Respondent)	
)	

I. CONSENT AGREEMENT

The United States Environmental Protection Agency, Region IX (“EPA Region IX”) and Blue Mountain Air, Inc. (“Respondent”) agree to settle this case initiated under the Toxic Substances Control Act (“TSCA” or the “Act”), 15 U.S.C. §§ 2601 *et seq.*, and consent to the entry of this Consent Agreement and Final Order (“CAFO”), which simultaneously commences and concludes this matter pursuant to 40 C.F.R. §§ 22.13 and 22.18.

A. AUTHORITY AND PARTIES

1. This is a civil administrative action brought against Respondent pursuant to Section 16(a) of TSCA, 15 U.S.C. § 2615(a), and the Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits at 40 C.F.R. Part 22 for violation of Section 409 of TSCA, 15 U.S.C. § 2689, by failing to comply with Section 402 of TSCA, 15 U.S.C. § 2682, and its implementing regulations promulgated at 40 C.F.R. Part 745, Subpart E.
2. The Complainant is the Chief of the Waste and Chemical Section of the Air, Waste and Toxics Branch, Enforcement Division, EPA Region IX. The Administrator of EPA delegated to the Regional Administrator of EPA Region IX the authority to bring this action under TSCA. In turn, the Regional Administrator of EPA Region IX further delegated the authority to bring this action under TSCA to the Chief of the Waste and Chemical Section of the Air, Waste and Toxics Branch, Enforcement Division.
3. Respondent is a California corporation whose principal offices are located at 707 Aldridge Road, Suite B in Vacaville, California.

B. STATUTORY AND REGULATORY BASIS

4. Pursuant to Sections 402(a) and (c) of TSCA, 15 U.S.C. § 2682(a) and (c), 40 C.F.R. Part 745, Subpart E provides requirements for certification of individuals and firms engaged in lead-based paint activities and work practice standards for renovation, repair, and painting activities in target housing and child occupied facilities.
5. “Target housing” means any housing constructed prior to 1978, except housing for the elderly or persons with disabilities (unless any child who is less than 6 years of age resides or is expected to reside in such housing) or any 0-bedroom dwelling. Section 401 of TSCA, 15 U.S.C. § 2681.
6. “Person” means any natural or judicial person including any individual, corporation, partnership, or association; any Indian Tribe, State, or political subdivision thereof; any

interstate body; and any department, agency, or instrumentality of the Federal Government. 40 C.F.R. § 745.83.

7. "Firm" means a company, partnership, corporation, sole proprietorship, or individual doing business, association, or other business entity; a Federal, State, Tribal, or local government agency; or a nonprofit organization. 40 C.F.R. § 745.83.
8. "Renovation" means the modification of any existing structure, or portion thereof, that results in the disturbance of painted surfaces, unless that activity is part of an abatement as defined by 40 C.F.R. § 745.223. The term renovation includes (but is not limited to): the removal, modification or repair of painted surfaces or painted components (e.g., modification of painted doors, surface restoration, window repair, surface preparation activity (such as sanding, scraping, or other such activities that may generate paint dust); the removal of building components (e.g., walls, ceilings, plumbing windows); weatherization projects (e.g., cutting holes in painted surfaces to install blown-in insulation or to gain access to attics, planning thresholds to install weatherstripping), and interim controls that disturb painted surfaces....The term renovation does not include minor repair and maintenance activities. 40 C.F.R. § 745.83.
9. "Renovator" means an individual who either performs or directs workers who perform renovations. 40 C.F.R. § 745.83.
10. "Certified renovator" means a renovator who has successfully completed a renovator course accredited by EPA or an EPA-authorized State or Tribal program. 40 C.F.R. § 745.83.
11. Section 16(a) of TSCA, 15 U.S.C. § 2615(a), authorizes the assessment of a civil penalty not to exceed \$25,000 per day for each violation of Section 409 of TSCA, 15 U.S.C. § 2689. This statutory maximum civil penalty has been raised to \$37,500 per day for each violation that occurred after January 12, 2009 pursuant to the Federal Civil Penalties Inflation Adjustment Act of 1990, 28 U.S.C. § 2461, as amended, and its implementing

regulation, the Civil Monetary Penalty Inflation Adjustment Rule codified at 40 C.F.R. Part 19.

C. ALLEGED VIOLATIONS

12. Respondent is a “person” as that term is defined at 40 C.F.R. § 745.83.
13. At all times relevant to this CAFO, Respondent was a “firm” as that term is defined at 40 C.F.R. § 745.83.
14. Between on or about December 7, 2010 to on or about December 11, 2012, Respondent performed “renovations,” as that term is defined at 40 C.F.R. § 745.83, for compensation at residential properties located at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.
15. At all times relevant to the CAFO, the residential properties located at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California were “target housing” as that term is defined at 40 C.F.R. § 745.83.
16. Firms that perform renovations for compensation must apply to EPA for certification to perform renovations. 40 C.F.R. § 745.89(a).
17. On or after April 22, 2010, no firm may perform a renovation without certification from EPA under 40 C.F.R. § 745.89(a) in target housing unless the renovation is performed in target housing that has been determined to be lead-free pursuant to 40 C.F.R. § 745.82(a). 40 C.F.R. § 745.81(a)(2)(ii).
18. Between on or about December 7, 2010 to on or about December 11, 2012, Respondent did not have a certification from EPA to perform renovations for compensation at target housing located at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.

19. The target housing located at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California had not been determined to be lead-free pursuant to 40 C.F.R. § 745.82(a).
20. Respondent's failure to obtain a certification from EPA to perform renovations for compensation before performing renovations for compensation at target housing between on or about December 7, 2010 to on or about December 11, 2012 constitutes a violation of 40 C.F.R. §§ 745.81(a)(2)(ii) and 745.89(a) and Section 409 of TSCA, 15 U.S.C. § 2689.
21. Firms performing renovations for compensation must retain and make available to EPA all records necessary to demonstrate compliance with 40 C.F.R. Part 745, Subpart E for a period of 3 years following completion of the renovation. 40 C.F.R. § 745.86(a).
22. Records that must be retained pursuant to 40 C.F.R. § 745.86(a) shall include documentation that a certified renovator was assigned to the renovation.
23. At all times relevant to this CAFO, Respondent failed to keep documentation that a certified renovator was assigned to the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.
24. Respondent's failure to keep documentation that a certified renovator was assigned to the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California constitutes four violations of 40 C.F.R. § 745.86(b)(6) and Section 409 of TSCA, 15 U.S.C. § 2689.
25. Records that must be retained pursuant to 40 C.F.R. § 745.86(a) shall include documentation that a certified renovator provided on-the-job training for workers used on a renovation.

26. At all times relevant to this CAFO, Respondent failed to keep documentation that a certified renovation provided on-the-job training for workers used on renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.
27. Respondent's failure to keep documentation that a certified renovation provided on-the-job training for workers used on renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California constitutes four violations of 40 C.F.R. § 745.86(b)(6) and Section 409 of TSCA, 15 U.S.C. § 2689.
28. Records that must be retained pursuant to 40 C.F.R. § 745.86(a) shall include documentation that a certified renovator performed or directed workers who performed all of the tasks described in 40 C.F.R. § 745.85(a) for the renovation.
29. At all times relevant to this CAFO, Respondent failed to keep documentation that a certified renovator performed or directed workers who performed all of the tasks described in 40 C.F.R. § 745.85(a) for the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.
30. Respondent's failure to keep documentation that a certified renovator performed or directed workers who performed all of the tasks described in 40 C.F.R. § 745.85(a) for the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California constitutes four violations of 40 C.F.R. § 745.86(b)(6) and Section 409 of TSCA, 15 U.S.C. § 2689.
31. Records that must be retained pursuant to 40 C.F.R. § 745.86(a) shall include documentation that a certified renovator performed the post-renovation cleaning verification described in 40 C.F.R. § 745.85(b) for the renovation.

32. At all times relevant to this CAFO, Respondent failed to keep documentation that a certified renovator performed the post-renovation cleaning verification described in 40 C.F.R. § 745.85(b) for the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.
33. Respondent's failure to keep documentation that a certified renovator performed the post-renovation cleaning verification described in 40 C.F.R. § 745.85(b) for the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California constitutes four violations of 40 C.F.R. § 745.86(b)(6) and Section 409 of TSCA, 15 U.S.C. § 2689.
34. Records that must be retained pursuant to 40 C.F.R. § 745.86(a) shall include a copy of the training certificate of the certified renovator who performed the renovation.
35. At all times relevant to this CAFO, Respondent failed to keep copies of the training certificates for any certified renovators who performed the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.
36. Respondent's failure to keep copies of the training certificates for any certified renovators who performed the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California constitutes four violations of 40 C.F.R. § 745.86(b)(6) and Section 409 of TSCA, 15 U.S.C. § 2689.
37. Records that must be retained pursuant to 40 C.F.R. § 745.86(a) shall include a certification by the certified renovator assigned to the renovation that: training was provided to workers; warning signs were posted at the entrances of the work area; if test kits were used, the specified brand of kits was used at the specified locations and the

- results were as specified; the work area was contained; and the certified renovator performed the post-renovation cleaning verification. 40 C.F.R. § 745.86(b)(6).
38. At all times relevant to this CAFO, Respondent failed to keep a certification by any certified renovator assigned to the renovation that: training was provided to workers; warning signs were posted at the entrances of the work area; if test kits were used, the specified brand of kits was used at the specified locations and the results were as specified; the work area was contained; and the certified renovator performed the post-renovation cleaning verification for the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.
39. Respondent's failure to keep a certification by the certified renovator assigned to the renovation that: training was provided to workers; warning signs were posted at the entrances of the work area; if test kits were used, the specified brand of kits was used at the specified locations and the results were as specified; the work area was contained; and the certified renovator performed the post-renovation cleaning verification for the renovations at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California constitutes four violations of 40 C.F.R. § 745.86(b)(6) and Section 409 of TSCA, 15 U.S.C. § 2689.
40. Firms performing renovations must ensure that all individuals performing renovation activities on behalf of the firm are either certified renovators or have been trained by a certified renovator in accordance with 40 C.F.R. § 745.90. 40 C.F.R. § 745.89(d)(1).
41. At all times relevant to this CAFO, Respondent failed to ensure that all individuals performing renovation activities at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California on behalf of the firm were either certified renovators or had been trained by a certified renovator in accordance with 40 C.F.R. § 745.90.

42. Respondent's failure to ensure that all individuals performing renovation activities at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California on behalf of the firm were either certified renovators or had been trained by a certified renovator in accordance with 40 C.F.R. § 745.90 constitutes four violations of 40 C.F.R. § 745.89(d)(1) and Section 409 of TSCA, 15 U.S.C. § 2689.
43. Firms performing renovations must ensure that a certified renovator is assigned to each renovation performed by the firm and discharges all of the certified renovator responsibilities identified in 40 C.F.R. § 745.90. 40 C.F.R. § 745.89(d)(2).
44. At all times relevant to this CAFO, Respondent failed to ensure that a certified renovator was assigned who discharged all of the certified renovator responsibilities identified in 40 C.F.R. § 745.90 for the renovations performed at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California.
45. Respondent's failure to ensure that a certified renovator was assigned who discharged all of the certified renovator responsibilities identified in 40 C.F.R. § 745.90 for the renovations performed at 4362 Nelson Drive in El Sobrante, California; 1510 East Avenue in Napa, California; 2 Joyce Court in Napa, California; and 1004 Hyland Drive in Santa Rosa, California constitute four violations of 40 C.F.R. § 745.89(d)(2) and Section 409 of TSCA, 15 U.S.C. § 2689.

D. RESPONDENT'S ADMISSIONS

46. In accordance with 40 C.F.R. § 22.18(b)(2) and for the purpose of this proceeding, Respondent (i) admits that EPA has jurisdiction over the subject matter of this CAFO and over Respondent; (ii) neither admits nor denies the specific factual allegations contained in the CAFO; (iii) consents to any and all conditions specified in this CAFO and to the assessment of the civil administrative penalty under Section I.E of this CAFO; (iv) waives

any right to contest the allegations contained in the CAFO; and (v) waives the right to appeal the proposed final order contained in this CAFO.

E. CIVIL ADMINISTRATIVE PENALTY

47. Respondent hereby consents to the assessment of a civil penalty in the amount of FIFTY-ONE THOUSAND AND THIRTY DOLLARS (\$51,030), as full, final, and complete settlement of the civil claims alleged in Section I.C of the CAFO. The civil penalty shall be paid within thirty (30) days of the effective date of this CAFO and according to the terms of this CAFO. Payment shall be made by cashier's or certified check payable to the "Treasurer, United States of America," or paid by one of the other methods listed below and sent as follows:

Regular Mail:

U.S. Environmental Protection Agency
Fines and Penalties
Cincinnati Finance Center
P.O. Box 979077
St. Louis, MO 63197-9000

Wire Transfers:

Wire transfers must be sent directly to the Federal Reserve Bank in New York City with the following information:

Federal Reserve Bank of New York
ABA = 021030004
Account = 68010727
SWIFT Address = FRNYUS33
33 Liberty Street
New York, NY 10045
Field Tag 4200 of the Fedwire message should read "D 68010727 Environmental Protection Agency"

Overnight Mail:

U.S. Bank
1005 Convention Plaza
Mail Station SL-MO-C2GL
ATTN Box 979077
St. Louis, MO 63101

ACH (also known as REX or remittance express):

Automated Clearinghouse (ACH) for receiving US currency
PNC Bank
808 17th Street, NW
Washington, DC 20074
ABA = 051036706
Transaction Code 22 – checking
Environmental Protection Agency
Account 31006
CTX Format

On Line Payment:

This payment option can be accessed from the information below:

www.pay.gov

Enter “sf01” in the search field

Open form and complete required fields

If clarification regarding a particular method of payment remittance is needed, contact the EPA Cincinnati Finance Center at 513-487-2091.

The payment shall be accompanied by a transmittal letter identifying Respondent, the case name, and the case docket number. Concurrent with delivery of the payment of the penalty, Respondent shall send a copy of the check or notification that the payment has been made by one of the other methods listed above, including proof of the date payment was made, and transmittal letter to:

Regional Hearing Clerk
Office of Regional Counsel (ORC-1)
U.S. Environmental Protection Agency, Region IX
75 Hawthorne Street
San Francisco, CA 94105

Max Weintraub
Enforcement Division (EF-_)
U.S. Environmental Protection Agency, Region IX
75 Hawthorne Street
San Francisco, CA 94105

48. Payment of the above civil administrative penalty shall not be used by Respondent or any other person as a tax deduction from Respondent’s federal, state, or local taxes.

49. If Respondent fails to pay the civil administrative penalty specified in Paragraph 47 of this CAFO within 30 days after the effective date of this CAFO, then Respondent shall pay to EPA a stipulated penalty in the amount of FIVE HUNDRED DOLLARS (\$500.00) for each day the default continues, in addition to the assessed penalty upon written demand by EPA.
50. In addition, failure to pay the civil administrative penalty may lead to any or all of the following actions:
- a. The debt being referred to a credit reporting agency, a collection agency, or to the Department of Justice for filing of a collection action in the appropriate United States District Court. 40 C.F.R. §§ 13.13, 13.14, and 13.33. In any such collection action, the validity, amount, and appropriateness of the assessed penalty and of this CAFO shall not be subject to review.
 - b. The debt being collected by administrative offset (i.e., the withholding of money payable by the United States to, or held by the United States for, a person to satisfy the debt the person owes the Government), which includes, but is not limited to, referral to the Internal Revenue Service for offset against income tax refunds. 40 C.F.R. Part 13, Subparts C and H.
 - c. EPA may (i) suspend or revoke Respondent's licenses or other privileges; or (ii) suspend or disqualify Respondent from doing business with EPA or engaging in programs EPA sponsors or funds. 40 C.F.R. § 13.17.
 - d. In accordance with the Debt Collection Act of 1982 and 40 C.F.R. Part 13, interest, penalties charges, and administrative costs will be assessed against the outstanding amount that Respondent owes to EPA for Respondent's failure to pay the civil administrative penalty within the deadline specified in Paragraph 47. Interest will be assessed at an annual rate that is equal to the rate of current value of funds to the United States Treasury (i.e., the Treasury tax and loan account rate) as prescribed and published by the Secretary of the Treasury in the Federal

Register and the Treasury Fiscal Requirements Manual Bulletins. 40 C.F.R. § 13.11(a)(1). Penalty charges will be assessed monthly at a rate of 6% per annum. 40 C.F.R. § 13.11(c). Administrative costs for handling and collecting Respondent's overdue debt will be based on either actual or average cost incurred, and will include both direct and indirect costs. 40 C.F.R. § 13.11(b). In addition, if this matter is referred to another department or agency (e.g., the Department of Justice, the Internal Revenue Service), that department or agency may assess its own administrative costs, in addition to EPA's administrative costs, for handling and collecting Respondent's overdue debt.

F. RESPONDENT'S CERTIFICATION

51. In executing this CAFO, Respondent certifies that it is now in compliance with the federal regulations promulgated at 40 C.F.R. Part 745, Subpart E.

G. RETENTION OF RIGHTS

52. In accordance with 40 C.F.R. § 22.18(c), this CAFO only resolves Respondent's liability for federal civil penalties for the violations and facts specifically alleged in the CAFO. Nothing in this CAFO is intended to or shall be construed to resolve (i) any civil liability for violations of any provision of any federal, state, or local law, statute, regulation, rule, ordinance, or permit not specifically alleged in Section I.C of the CAFO; or (ii) any criminal liability. EPA specifically reserves any and all authorities, rights, and remedies available to it (including, but not limited to, injunctive or other equitable relief or criminal sanctions) to address any violation of this CAFO or any violation not specifically alleged in the CAFO.
53. This CAFO does not exempt, relieve, modify, or affect in any way Respondent's duty to comply with all applicable federal, state, and local laws, regulations, rules, ordinances, and permits.

H. ATTORNEYS' FEES AND COSTS

54. Each party shall bear its own attorneys' fees, costs, and disbursements incurred in this proceeding.

I. EFFECTIVE DATE

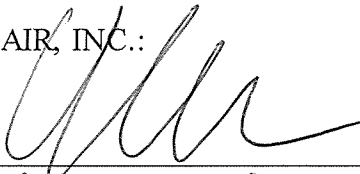
55. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.31(b), this CAFO shall be effective on the date that the final order contained in this CAFO, having been approved and issued by either the Regional Judicial Officer or Regional Administrator, is filed.

J. BINDING EFFECT

56. The undersigned representative of Complainant and the undersigned representative of Respondent each certifies that he or she is fully authorized to enter into the terms and conditions of this CAFO and to bind the party he or she represents to this CAFO.
57. This CAFO constitutes the entire agreement between the parties resolving this matter arising under TSCA.
58. The provisions of this CAFO shall apply to and be binding upon Respondent and its officers, directors, employees, agents, trustees, servants, authorized representatives, successors, and assigns.

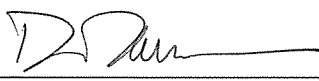
FOR RESPONDENT BLUE MOUNTAIN AIR, INC.:

10/17/14
DATE


By: Gregory Owen
Title: President
Address: 707 AIRBORNE RD STE B
VACAVILLE CA 95688

FOR COMPLAINANT EPA REGION IX:

10/30/14
DATE

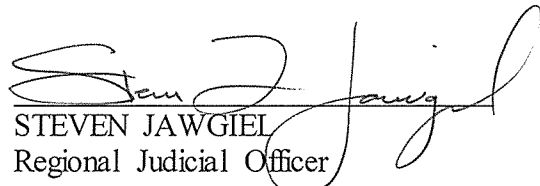

Douglas K. McDaniel

Chief
Waste and Chemical Section
Air, Waste and Toxics Branch
Enforcement Division
United States Environmental
Protection Agency, Region IX
75 Hawthorne Street
San Francisco, California 94105

II. FINAL ORDER

EPA Region IX and Respondent having entered into the foregoing Consent Agreement,
IT IS HEREBY ORDERED that this CAFO (Docket No. TSCA-09-2015-0001) be entered, and that Respondent shall pay a civil administrative penalty in the amount of FIFTY-ONE THOUSAND AND THIRTY DOLLARS (\$51,030) and otherwise comply with the terms and conditions set forth in the Consent Agreement. This CAFO shall become effective upon filing.

11/5/14
DATE


STEVEN JAWGIEL
Regional Judicial Officer
United States Environmental Protection
Agency, Region IX

CERTIFICATE OF SERVICE

I hereby certify that the original and a copy of the foregoing Consent Agreement and Final Order in the matter of Blue Mountain Air, Inc. with Docket # TSCA-09-2015-0001 has been filed with the Regional Hearing Clerk, Region IX and copies were sent:

By Certified Mail, Return Receipt Requested to Respondent:

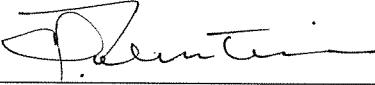
Mr. Gregory Owen
President
Blue Mountain Air, Inc.
707 Aldridge Road, Suite B
Vacaville, CA 95688

Certified Mail Receipt #: 7012 1640 0001 2191 1769

Hand Delivered to:

David Kim
Office of Regional Counsel
U.S. EPA, Region 9, ORC-2
75 Hawthorne Street
San Francisco, CA 94105

11/05/2014
Date


FOR : Steven Armsey
Interim Regional Hearing Clerk